

Message Text

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PAGE 01 CAPE T 00970 01 OF 03 151828Z
ACTION AF-10

INFO OCT-01 ISO-00 SS-15 MMO-01 /027 W
-----106279 151932Z /43

P R 151012Z MAY 78
FM AMEMBASSY CAPE TOWN
TO SECSTATE WASHDC PRIORITY 7280
INFO AMEMBASSY PRETORIA

C O N F I D E N T I A L SECTION 1 OF 3 CAPE TOWN 970

STADIS////////////////////////////////

E.O. 11652: GDS
TAGS: AMGT, XA
SUBJECT: GOALS/OBJECTIVES AND RESOURCE MANAGEMENT (GORM)

REF: STATE 69374,

1. FOLLOWING PARA 4 BELOW ARE MISSION PROJECTIONS FOR FY-80 REQUESTED REFTEL.
2. INDICATED INCREASES OVER FY-78 REPRESENT THOSE WHICH ARE MANDATORY, INFLATION COSTS, AND STAFF AUGMENTATIONS NEEDS ALREADY ESTABLISHED OR ANTICIPATED ON THE ASSUMPTION THAT SOUTH AFRICA WILL CONTINUE TO BE A MAJOR FACTOR IN US FOREIGN POLICY CONSIDERATIONS AND THAT REQUIREMENTS LEVIED ON THE EMBASSY'S REGIONAL SERVICES WILL REMAIN AT A HIGH LEVEL OR RISE STILL FURTHER.
3. THE STAFF INCREASES NOTED ARE MADE UP OF THE FOLLOWING:
ONE AMERICAN AND TWO LOCALS IN RBFO. ONE AMERICAN SECRETARY IN THE POLITICAL SECTION. SIX LOCALS FOR ICA: TWO TO STAFF PROJECTED READING ROOM IN THE LARGE AFRICAN UMLAZI TOWNSHIP OF NATAL, TWO TO STAFF OUR PROJECTED READING ROOM IN THE CAPITAL (PRETORIA), AND TWO FOR ICA CAPE TOWN. IN ACCORD WITH PARA 6D OF STATE 63477, NOT INCLUDED IN
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THIS ANALYSIS IS THE INCREASE OF ONE AMERICAN AND 2 LOCALS PROVIDED FOR IN THE JOHANNESBURG CONSULAR PACKAGE. NOR DOES THIS PRESENTATION TAKE ACCOUNT OF THE POSSIBILITY OF RETRENCHMENT FOR POLITICAL REASONS IN RESPONSE TO FURTHER DETERIORATION OF RELATIONS WITH SOUTH AFRICA.

4. PROJECTION FOR FY-80:

A) TOTAL MISSION RESOURCES (OPTIMAL):

TOTAL	TOTAL	TOTAL	TOTAL
PERSONNEL	DIRECT HIRE	(INCREASES)	CONTRACT (INCREASES)
U.S.	FSL	U.S.	FSL
STATE	57(2)	81(2)	- 16
ICA	9	24(6)	2 3
DATT	11	1	- 9
FAS	1	2	- -
USMC	12	-	- -
TOTAL	90(2)	108(8)	2(0) 19(0)

(INCREASE)

B) PROGRAM (INCLUDE ADMIN. OVERHEAD WHERE APPLICABLE):

	OPTIMAL	INCREASE
STATE	2,946,948	722,412
ICA	741,279	180,765
DATT	136,158	33,203
FAS	130,117	31,731
TOTAL	3,954,502	968,111

C) ADMIN SUPPORT ONLY: (FAS, FSL, OFFICE SPACE, SUPPLIES, EQUIPMENT, ALLOWANCES, TRAVEL, ETC.)

	OPTIMAL	INCREASE
STATE	736,676	96,088
ICA	52,103	6,784

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DATT	34,852	4,546
FAS	12,932	1,687
PEACE CORPS	4,037	527
IRS	15,225	1,986
AID	4,557	594
USAF (SAMTEC)	3,904	509

5. PROJECTED STATE INCREASES:

A) THE HEAVY AMERICAN INVOLVEMENT IN FINDING PEACEFUL SOLUTIONS IN RHODESIA, NAMIBIA AND SOUTH AFRICA ITSELF HAS PLACED ADDED BURDENS ON THE EXECUTIVE AND POLITICAL SECTIONS: COMPREHENSIVE COVERAGE OF RHODESIA AND NAMIBIA AND OF SOUTH AFRICAN ACTIONS AND INTENTIONS WITH RESPECT TO THOSE TERRITORIES: PARTICIPATION IN AND SUPPORT OF THE INTENSIVE AND PROLONGED NEGOTIATIONS ON THOSE PROBLEMS; EXPANDED ACTIVITY IN THE LABOR FIELD AND IN PROMOTING EQUITABLE TREATMENT BY AMERICAN COMPANIES OF BLACK EMPLOYEES; SUBSTANTIALLY ENLARGED CONTACT WITH ALL COMMUNITIES AND IN-DEPTH COMPREHENSIVE ASSESSMENT OF ATTITUDES AND THE PROSPECTS FOR CHANGE IN SOUTH AFRICA. IN MEETING THESE REQUIREMENTS, WE HAVE GOTTEN WELL BEYOND THE CAPACITIES OF OUR EXCELLENT SECRETARIAL SUPPORT AND HAVE HAD INCREASINBLY

TO RESORT TO A GREAT DEAL OF OVERTIME (WHICH IN TURN MEANS MORE C&R OVERTIME), SACRIFICING WORK ELSEWHERE IN THE EMBASSY, AND CONTRACTING FOR THE SERVICES OF QUALIFIED AND CLEARED EMBASSY WIVES. AN ADDITIONAL SECRETARY FOR THE POLITICAL SECTION IS NOW ESSENTIAL.

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ACTION AF-10

INFO OCT-01 ISO-00 SS-15 MMO-01 /027 W
-----106509 151931Z /43

P R 151012Z MAY 78
FM AMEMBASSY CAPE TOWN
TO SECSTATE WASHDC PRIORITY 7281
INFO AMEMBASSY PRETORIA

C O N F I D E N T I A L SECTION 2 OF 3 CAPE TOWN 970

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B) WE PROJECT A NEED FOR AN ADDITIONAL AMERICAN AND TWO LOCALS FOR RBFO BECAUSE OF STEEPLY RISING DEMANDS ON RBFO DUE PARTICULARLY TO THE SUBSTANTIAL INCREASE IN PEACE CORPS AND AID STAFF AND ACTIVITY IN THE BLS COUNTRIES. WE ALSO FACTOR IN MARGINALLY THE POSSIBILITY THAT RBFO MAY IN THE NEXT YEAR OR SO BE SERVING RHODESIA AND NAMIBIA. THE COST OF THE THREE ADDITIONAL RBFO STAFF MEMBERS WILL BE 100 PERCENT REIMBURSED BY THE SERVICED AGENCIES AT THE SUPPORTED POSTS.

6. OTHER AGENCIES

A) ICA IS THE AGENCY WITH THE MOST SIGNIFICANT SUPPORTIVE ROLE IN THE MISSION'S OVERALL EFFORTS IN SOUTH AFRICA. ITS OPERATIONS ARE ESSENTIAL IN REACHING ALL ETHNIC GROUPS AND IN IMAGE-BUILDING WITH KEY LEADERS. THE AGENCY BRANCHES IN THE MAIN URBAN CENTERS OF JOHANNESBURG, DURBAN AND CAPE TOWN, PLUS THE UNIQUE READING ROOM IN SOWETO -- THE COUNTRY'S LARGEST BLACK TOWNSHIP -- ARE WINDOWS ON THE US FOR THOUSANDS OF SOUTH AFRICANS, ESPECIALLY THE YOUTH. A FUNCTION OF CENTRAL IMPORTANCE IS ICA'S ADMINISTRATION OF OUR SUBSTANTIAL CULTURAL AND EDUCATIONAL EXCHANGE PROGRAM. CULTURAL, LIBRARY, PLACEMENT AND OTHER ACTIVITIES ARE TAILORED TO REACH THE WHITE, BLACK, COLORED AND INDIAN AUDIENCES MOST IMPORTANT TO OUR PURPOSES. OUTSIDE THE US

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MISSION, FEW OTHERS ARE ENGAGED IN CREATING OPPORTUNITIES FOR MEANINGFUL CONTACT ACROSS THE BARRIERS OF APARTHEID AMONG SOUTH AFRICA'S RACIAL GROUPS. IN THE INTEREST OF AVOIDING RACIAL CONFLICT AND IMPROVING THE HUMAN RIGHTS ENVIRONMENT IN SOUTHERN AFRICA, THESE ACTIVITIES SERVE WELL OUR OBJECTIVES OF ENCOURAGING CONSTRUCTIVE SOUTH AFRICAN DIALOGUE WITH US AND ACROSS RACIAL LINES, PERSUADING THE WHITE LEADERSHIP OF THE NEED FOR CHANGE (PROGRESSIVE ELIMINATION OF INSTITUTIONALIZED POLITICAL, SOCIAL AND ECONOMIC DISCRIMINATION AND AMELIORATION OF SECURITY LAWS AND OF RESTRAINTS ON FREEDOM OF THE PRESS, OF ASSEMBLY AND OF MOVEMENT), AND SECURING SUPPORT FOR PEACEFUL AND INTERNATIONALLY ACCEPTABLE SOLUTIONS TO THE NAMIBIAN AND RHODESIAN PROBLEMS. AUGMENTATION OF ICA LOCAL STAFF BY 6 WILL MAKE MORE EFFECTIVE OUR PURSUIT OF THESE OBJECTIVES BY ENABLING MUCH CLOSER CONTACT WITH THE NATION'S LARGEST TRIBAL GROUPING, THE ZULUS, THROUGH A READING ROOM IN THE NATAL TOWNSHIP OF UMLAZI (NEXT IN SIZE TO SOWETO WHERE OUR EXISTING READING ROOM HAS BEEN HIGHLY SUCCESSFUL); PROVIDING AN ICA PUBLIC FACILITY AT THE SEAT OF GOVERNMENT, PRETORIA, WHERE NONE NOW EXISTS; AND MAKING POSSIBLE OPTIMAL UTILIZATION OF THE NOW EXPANDED AND IMPROVED ICA BRANCH IN CAPE TOWN WHICH IS THE CENTER OF THE COLORED COMMUNITY AND THE COUNTRY'S POLITICAL CAPITAL WHEN PARLIAMENT IS IN SESSION 5-6 MONTHS EACH YEAR.

B) THE DEFENSE ATTACHE OFFICE MAINTAINS A LOW-PROFILE LIAISON WITH THE SOUTH AFRICAN DEFENSE FORCES (SADF). THIS HELPS US KEEP IN TOUCH WITH DEVELOPMENTS IN THE SADF AND PROVIDES SOME USEFUL INTELLIGENCE, PARTICULARLY ON MARITIME MOVEMENTS AROUND THE CAPE. THOUGH MILITARY ASSOCIATION WITH US IS IMPORTANT TO THE SOUTH AFRICANS, INTELLIGENCE ACQUISITION HAS BEEN LESS THAN MIGHT BE THE
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CASE IF THE LIAISON WERE CLOSER, THERE WERE NO LIMITS ON HIGH-LEVEL MILITARY OFFICER EXCHANGES, AND NO ARMS EMBARGO. THE ATTACHE AIRCRAFT HAS BEEN AT THE DISPOSAL OF THE EMBASSY AND ITS AVAILABILITY FOR VISITING VIP TRAVELERS HAS BEEN VALUABLE.

C) THE AGRICULTURAL ATTACHE'S OPERATION IS A MODEST ONE. THOUGH AGRICULTURALLY SOUTH AFRICA IS ONLY OF MODERATE SIGNIFICANCE, THE ATTACHE HAS REGIONAL RESPONSIBILITIES AS

WELL AND A FAIRLY HEAVY SCHEDULE OF ANNUAL REPORTS. HE IS PRIMARILY DEVOTED TO RESPONDING TO AGRICULTURE DEPT REQUIREMENTS AND HIS FUNCTIONS ARE NOT CLOSELY LINKED TO WIDER US OBJECTIVES. IF ADDITIONAL RESOURCES WERE AVAILABLE OR AGRICULTURE'S DEMANDS COULD BE REDUCED, THE ATTACHE MIGHT BE BETTER ABLE TO CONTRIBUTE IN SUCH AREAS AS CONDITIONS OF BLACK FARM WORKERS AND THE AGRICULTURAL PROSPECTS FOR THE HOMELANDS. WITH GOOD SUPPORTING STAFF, THE AGRICULTURAL ATTACHE IS ABLE TO MEET MINIMUM NEEDS.

D) THE HIGHLY SPECIALIZED FUNCTION OF THE IRS OFFICE IN JOHANNESBURG COVERS MOST OF AFRICA AND, EXCEPT FOR PROVIDING TAX ASSISTANCE TO US BUSINESS, BEARS NO RELATIONSHIP TO OUR OBJECTIVES IN SOUTH AFRICA.

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INFO OCT-01 ISO-00 SS-15 MMO-01 /027 W
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P R 151012Z MAY 78
FM AMEMBASSY CAPE TOWN
TO SECSTATE WASHDC PRIORITY 7282
INFO AMEMBASSY PRETORIA

C O N F I D E N T I A L SECTION 3 OF 3 CAPE TOWN 970

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E) THE USMC PROVIDES SECURITY FOR EMBASSY PRETORIA AND CAPE TOWN. THE USAF ENLISTED MAN (SAMTEC) IS RESPONSIBLE FOR SUPPORTING DETACHMENT 1 OF THE SPACE AND MISSILE TEST CENTER. PEACE CORPS AND AID ARE NOT REPRESENTED IN SOUTH AFRICA AND IMPINGE ON THE MISSION ONLY IN TERMS OF ADMINISTRATIVE SUPPORT.

7. REDUCTION IN OVERALL MISSION BUDGET. ITEMS LISTED IN ORDER OF PRIORITY, LOWEST PRIORITY FIRST.

A) FIVE PERCENT REDUCTION:
- ADOPT PRIVATE LEASES AND HHE IN PLACE OF GOVT
LEASED AND FURNISHED HOUSING (ESTIMATED SAVING: \$242,000).

B) ADDITIONAL FIVE PERCENT REDUCTION:

-ELIMINATE FOLLOWING POSITIONS: SENIOR NURSE, PRETORIA;
2 TELEX OPERATORS, PRETORIA; ONE CONSULAR CLERK, PRETORIA;
ONE COMMERCIAL SPECIALIST, JOHANNESBURG; CONSULAR OFFICER,
DURBAN (ESTIMATED SAVING: \$56,000).

- REDUCE REGIONAL OFFICE TRAVEL TO SERVICED POSTS TO
3 TIMES A YEAR IN LIEU OF QUARTERLY (ESTIMATED SAVING:
\$6,000).

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-CONVERT CONSULATE GENERAL CAPE TOWN ESSENTIALLY TO
A BRANCH OF THE EMBASSY; ELIMINATE THE FOLLOWING POSITIONS:
VISA OFFICER, CONSULAR CLERK, CONSULAR ASSISTANT, COMMERCIAL
ASSISTANT, AMERICAN ADMINISTRATIVE SPECIALIST, CHAUFFEUR,
GENERAL SERVICES SPECIALIST (ESTIMATED SAVING: \$89,000).
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Message Attributes

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Secure: OPEN
Status: NATIVE
Subject: GOALS/OBJECTIVES AND RESOURCE MANAGEMENT (GORM)
TAGS: AMGT, XA
To: STATE
Type: TE
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